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ANNEX C-1

14 FEBRUARY, 1945. MEMORANDUM FOR CHIEF OF STAFF, U. S. ARMY
FROM CHIEF OF NAVAL OPERATIONS AND COMMANDER IN CHIEF, U. S. FLEET.

UNITED STATES FLEET
Headquarters of the Commander in Chief
NAVY DEPARTMENT
Washington 25, D.C.

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14 February 1945

COPY

MEMORANDUM TO CHIEF OF STAFF, U. S. ARMY:

Subj: Army-Navy Communication Intelligence Board - Establishment of.

1. For the past year an unofficial committee, the Army-Navy Communication Intelligence Coordinating Committee (ANCICC), comprising representatives of the Assistant Chief of Staff, G-2, the Chief Signal Officer, the Assistant Chief of Staff for Combat Intelligence, U.S. Fleet, and the Director of Naval Communications, has met monthly to consider mutual problems in an effort to achieve better coordination of operations and research in the highly specialized field of communication intelligence. The results of this informal collaboration have been so beneficial that I believe the present coordination should be established on a permanent, formal basis.
2. War experience has demonstrated the logic of centralizing control and coordination of this most valuable but very easily lost source of intelligence in a committee comprising those Army and Navy authorities most intimately concerned with its production, compilation, dissemination and security. Full effectiveness has not been realized under the existing informal arrangements because the committee is not on a sufficiently high level to make and implement decisions promptly on matters of major importance. The future problems to be faced in providing adequate intelligence for safeguarding national interests, the great need for coordinated research in a highly specialized field, and the desirability of presenting a united front in dealing with other intelligence organizations make it imperative that the Army and Navy communication intelligence organizations receive official authorization to establish future collaboration on a permanent basis.

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3. In view of the day to day operational nature of the problem and because of current joint security instructions concerning communication intelligence matters, I believe that the controlling body should function outside the framework of the Joint Chiefs of Staff and report directly to the Chief of Staff, U. S. Army, and to the Commander in Chief, U. S. Fleet, and Chief of Naval Operations. Moreover, the nature of communication intelligence is such that neither the Joint Intelligence Committee nor the Joint Communication Board is properly constituted to handle its problems, and a new Board with adequate representation from both the intelligence and communication branches of the two services is, therefore, required.

4. Accordingly, it is suggested that an Army-Navy Communication Intelligence Board (ANCIB) be established under the authority of the Chief of Staff, U. S. Army, and the Commander in Chief, U. S. Fleet, and Chief of Naval Operations. This Board should be authorized to coordinate the plans and operations of the communications intelligence organizations of the Army and Navy, to formulate joint agreements as to procedures pertinent thereto, and to deal and negotiate with other intelligence organizations, subject to the approval of the Chief of Staff, U. S. ARMY and the Commander in Chief, U. S. Fleet, and Chief of Naval Operations, concerning all matters pertaining to the collection, research, production, compilation, dissemination, and security of communication intelligence.

5. It is recommended that the membership of the Army-Navy Communications Intelligence Board (ANCIB) be constituted of not more than two officers from each service who are most intimately concerned with production and dissemination of communication intelligence. In the event such a board is approved by you, I propose to designate the Assistant Chief of Staff for Combat Intelligence, U. S. Fleet, who is a member of the Joint Intelligence Committee, and the Director of Naval Communications, who is a member of the Joint Communications Board. Through this common membership of the Navy members, proper coordination can be maintained by the new board with the aforementioned groups in so far as the Navy is concerned.

6. The Army-Navy Communication Intelligence Board should be assisted by a working committee known as the Army-Navy Communication Intelligence Coordinating Committee, whose membership should consist of representatives of the authorities serving on the Army-Navy Communication Intelligence Board as outlined in paragraph 4. This Coordinating Committee would grant formal authorization to sub-committees already existing in the framework of the present informal Army-Navy Communication Intelligence Coordinating Committee to ensure collaboration in all aspects of communication intelligence and to provide coordination in the planning,

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procurement, and operation of the necessary communication facilities.

7. It is recommended that the Army-Navy Communication Intelligence Board be established as soon as practicable to carry out the program described above.

E. J. KING
Fleet Admiral, U. S. Navy.